Select Year: 2010 Select Chamber: House : \*\* Go

Bill Text Jump Amendments Staff Analysis Vote History Citations To: (3) (3) (4) (2) Next House But Previous House Bill

House o689: Relating to Negligence [SPSC]

H689 GENERAL BILL/1ST ENG by Aubuchon; (CO-SPONSORS) Adkins; Ambler; Cannon; Crisafulli; Dorworth; Fresen; Frishe; Grady; Hasner; Holder; Horner; Hukill; Patronis; Plakon; Precourt; Proctor: Stargel: Tobia: Weatherford; T. Williams; Wood (Identical CS/5 1224) Negligence [SPSC]; Provides that if person slips & falls on transitory foreign substance in business establishment, injured person must prove that establishment had actual or constructive knowledge of condition & should have taken action to remedy it; provides that constructive

knowledge may be proven by circumstantial evidence, etc. EFFECTIVE

DATE: 07/01/2010. 01/15/10 HOUSE Filed

01/28/10 HOUSE Referred to Civil Justice & Courts Policy (CCJP); Criminal & Civil Justice Policy Council

02/22/10 HOUSE On Committee agenda -- Civil Justice & Courts Policy (CCJP), 03/01/10, 2:15 pm, Reed Hall

03/01/10 HOUSE Favorable by Civil Justice & Courts Policy (CCJP); YEAS 11 NAYS 2; Now in Criminal & Civil Justice Policy Council

03/02/10 HOUSE Introduced, referred to Civil Justice & Courts Policy (CCJP); Criminal & Civil Justice Policy Council -HJ 00063; On Committee agenda-- Civil Justice & Courts Policy (CCJP), 03/01/10, 2:15 pm, Reed Hall; Favorable by Civil Justice & Courts Policy (CCJP); YEAS 11 NAYS 2 -HJ 00171; Now in Criminal & Civil Justice Policy Council -HJ 00171

03/05/10 HOUSE On Council agenda -- Criminal & Civil Justice Policy Council, 03/09/10, 11:00 am, 404-H

03/09/10 HOUSE Favorable by- Criminal & Civil Justice Policy Council: YEAS 13 NAYS 2 -HJ 00235; Placed on Calendar -HJ 00235

03/16/10 HOUSE Placed on Special Order Calendar; Read 2nd time -HJ 00286; Amendment(s) adopted -HJ 00286

03/18/10 HOUSE Read 3rd time -HJ 00318; Amendment(s) failed -HJ 00319; Passed as amended; YEAS 110 NAYS 2 -HJ 00319

03/23/10 SENATE In Messages

03/24/10 SENATE Received -SJ 00336; Referred to Judiciary -SJ 00336

03/25/10 SENATE Withdrawn from Judiciary -SJ 00340; Substituted for CS/SB 1224 -SJ 00340; Read 2nd time -SJ 00340; Read 3rd time -SJ 00340; Passed; YEAS 32 NAYS 5 -SJ 00340

03/31/10 HOUSE Ordered enrolled -HJ 00440

04/07/10 Signed by Officers and presented to Governor -HJ 00629

04/14/10 Approved by Governor -HJ 00723; Chapter No. 2010-8

## Bills

Version: Posted: Format: H 0689 01/15/2010 Web Page | PDF H 0689E1 03/16/2010 Mau Page | PDF H 0689ER

03/31/2010

Web Page | PDF

Amendments

**HB0689AM** 

Amendment:

Posted:

Format:

432727 03/15/2010 PDF

HB0689E1

Amendment:

Posted:

Format:

196099 600053

03/17/2010 03/17/2010 P. 15 POF

**HB0689ER** 

Amendment:

Posted:

Format:

Bill Analyses

Analysis: Sponsor Posted:

Format:

h 0689

h 0689a

h 0689b

Civil Justice & **Courts Policy** 

02/23/2010

-11.

Committee (CCJP)

Civil Justice &

**Courts Policy** 03/01/2010 POF

Committee (CCJP) Criminal & Civil

Justice Policy

03/08/2010

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Council

Criminal & Civil

h 0689c Justice Policy

Council

03/09/2010

PINE

Vote History

Chamber:

Roll Call:

Date:

Format:

HOUSE

0581

03/18/10

Web Page

**SENATE** 

0006

03/25/10

Web Page

Citations - Statute

0768.0710

0768.0755

Citations - Constitution

NO CONSTITUTION CITATIONS FOUND FOR HOUSE BILL 0689.

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HB 689

A bill to be entitled

An act relating to negligence; creating s. 768.0755, F.S.; providing that if a person slips and falls on a transitory foreign substance in a business establishment, the injured person must prove that the business establishment had actual or constructive knowledge of the condition and should have taken action to remedy it; providing that constructive knowledge may be proven by circumstantial evidence; repealing s. 768.0710, F.S., relating to the duty to maintain premises and the burden of proof in claims of negligence involving transitory foreign objects or substances; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 768.0755, Florida Statutes, is created to read:

768.0755 Premises liability for transitory foreign substances in a business establishment.—If a person slips and falls on a transitory foreign substance in a business establishment, the injured person must prove that the business establishment had actual or constructive knowledge of the dangerous condition and should have taken action to remedy it. Constructive knowledge may be proven by circumstantial evidence showing that:

(1) The dangerous condition existed for such a length of time that, in the exercise of ordinary care, the business establishment should have known of the condition; or

Page 1 of 2

CODING: Words stricken are deletions; words underlined are additions.

2010 HB 689 (2) The condition occurred with regularity and was 29 30 therefore foreseeable. Section 2. Section 768.0710, Florida Statutes, is 31 repealed. 32 33 Section 3. This act shall take effect July 1, 2010.

Page 2 of 2

CODING: Words strickes are deletions; words underlined are additions.

HB 689, Engrossed 1 2010

## A bill to be entitled

An act relating to negligence; creating s. 768.0755, F.S.; providing that if a person slips and falls on a transitory foreign substance in a business establishment, the injured person must prove that the business establishment had actual or constructive knowledge of the condition and should have taken action to remedy it; providing that constructive knowledge may be proven by circumstantial evidence; providing that such provisions do not affect any common-law duty of care owed by a person or entity in possession or control of a business premises; repealing s. 768.0710, F.S., relating to the duty to maintain premises and the burden of proof in claims of negligence involving transitory foreign objects or substances; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 768.0755, Florida Statutes, is created to read:

768.0755 Premises liability for transitory foreign substances in a business establishment.—

(1) If a person slips and falls on a transitory foreign substance in a business establishment, the injured person must prove that the business establishment had actual or constructive knowledge of the dangerous condition and should have taken action to remedy it. Constructive knowledge may be proven by circumstantial evidence showing that:

Page 1 of 2

CODING: Words stricken are deletions; words underlined are additions.

HB 689, Engrossed 1 2010

29	(a) The dangerous condition existed for such a length of
30	time that, in the exercise of ordinary care, the business
31	establishment should have known of the condition; or
32	(b) The condition occurred with regularity and was
33	therefore foreseeable.
34	(2) This section does not affect any common-law duty of
35	care owed by a person or entity in possession or control of a
36	business premises.
37	Section 2. Section 768.0710, Florida Statutes, is
38	repealed.
39	Section 3. This act shall take effect July 1, 2010.

ENROLLED HB 689, Engrossed 1

2010 Legislature

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## A bill to be entitled

An act relating to negligence; creating s. 768.0755, F.S.; providing that if a person slips and falls on a transitory foreign substance in a business establishment, the injured person must prove that the business establishment had actual or constructive knowledge of the condition and should have taken action to remedy it; providing that constructive knowledge may be proven by circumstantial evidence; providing that such provisions do not affect any common-law duty of care owed by a person or entity in possession or control of a business premises; repealing s. 768.0710, F.S., relating to the duty to maintain premises and the burden of proof in claims of negligence involving transitory foreign objects or substances; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 768.0755, Florida Statutes, is created to read:

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768.0755 Premises liability for transitory foreign substances in a business establishment.—

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(1) If a person slips and falls on a transitory foreign substance in a business establishment, the injured person must prove that the business establishment had actual or constructive knowledge of the dangerous condition and should have taken action to remedy it. Constructive knowledge may be proven by

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circumstantial evidence showing that:

Page 1 of 2

CODING: Words streken are deletions; words underlined are additions.

ENROLLED HB 689, Engrossed 1

39

2010 Legislature

29	(a) The dangerous condition existed for such a length of
30	time that, in the exercise of ordinary care, the business
31	establishment should have known of the condition; or
32	(b) The condition occurred with regularity and was
33	therefore foreseeable.
34	(2) This section does not affect any common-law duty of
35	care owed by a person or entity in possession or control of a
36	business premises.
37	Section 2. Section 768.0710, Florida Statutes, is
38	repealed.

Section 3. This act shall take effect July 1, 2010.

#### CHAMBER ACTION

Senate

House

Representative Eisnaugle offered the following:

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## Amendment (with title amendment)

Remove lines 18-30 and insert:

768.0755 Premises liability for transitory foreign substances in a business establishment.—

- (1) If a person slips and falls on a transitory foreign substance in a business establishment, the injured person must prove that the business establishment had actual or constructive knowledge of the dangerous condition and should have taken action to remedy it. Constructive knowledge may be proven by circumstantial evidence showing that:
- (a) The dangerous condition existed for such a length of time that, in the exercise of ordinary care, the business establishment should have known of the condition; or

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Approved For Filing: 3/15/2010 1:36:24 PM Page 1 of 2

<u>(b)</u>	The	condition	occurred	with	regularity	and	was
therefore	fore	eseeable.					

	(2)	This	section	ı do	oes	not	afi	ect	any	COI	nmor	ı-law	dut	y c	οf
care	owed	by a	person	or	ent	tity	in	pos	sess:	Lon	or	cont	rol	of	a
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TITLE AMENDMENT

Remove line 9 and insert:

evidence; providing that such provisions do not affect any common-law duty of care owed by a person or entity in possession or control of a business premises; repealing s. 768.0710, F.S., relating to the

## CHAMBER ACTION

Senate

House

Representative Fetterman offered the following:

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## Amendment (with title amendment)

Between lines 36 and 37, insert:

- (3) (a) If a business establishment has actual knowledge of an incident involving a transitory foreign substance, the business establishment shall, until the earlier of the conclusion of any legal action or 1 year from the date of the incident, preserve:
- 1. Video images of the incident and the 12-hour period prior to the incident.
  - 2. Documentary evidence of the incident.
- (b) For purposes of this subsection, the term "actual knowledge" means an incident having been witnessed by an employee or reported to an employee.

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Approved For Filing: 3/17/2010 5:58:19 PM Page 1 of 2

(4) Evidence reflecting that a business establishment did not have a video surveillance system or that the video surveillance system did not capture an incident may not be used adversely against a business establishment in a cause of action brought under this section.

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Remove line 14 and insert:

transitory foreign objects or substances; requiring preservation of certain kinds of evidence concerning an incident involving a transitory foreign substance for a specified period; providing a definition; providing that evidence reflecting that a business establishment did not have a video surveillance system or that the video surveillance system did not capture an incident may not be used adversely against a business establishment; providing an

TITLE AMENDMENT

## CHAMBER ACTION

Senate

House

Representative Gibson offered the following:

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## Amendment (with title amendment)

Between lines 36 and 37, insert:

(3) A business establishment shall make a written report concerning each incident involving a slip and fall on a transitory foreign substance on its premises and shall preserve the report for 30 days following the incident.

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# TITLE AMENDMENT

to make a written report concerning each slip and fall on a

12 13 Remove line 14 and insert: transitory foreign objects or substances; requiring a business

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transitory foreign substance on its premises and preserve the

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report for a specified period; providing an 600053

Approved For Filing: 3/17/2010 6:36:54 PM Page 1 of 1

#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

**HB 689** 

Negligence

SPONSOR(S): Aubuchon

TIED BILLS:

IDEN./SIM. BILLS: SB 1224

	REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1)	Civil Justice & Courts Policy Committee		De La Paz	De La Paz
2)	Criminal & Civil Justice Policy Council		·	
3)				
4)				
5)				<del></del>

#### **SUMMARY ANALYSIS**

HB 689 repeals s. 768.0710, F.S. and approximates the law with respect to slip and fall law suits as it existed before 2001.

HB 689 provides that if a person slips and falls on a transitory foreign substance in a business establishment, the injured person must prove that the business establishment had actual or constructive knowledge of the dangerous condition and should have taken action to remedy it. Under the bill constructive knowledge may be proven by circumstantial evidence showing either (1) that the dangerous condition existed for such a length of time that, in the exercise of ordinary care, the business establishment should have known of the condition; or (2) that the condition occurred with regularity and was therefore foreseeable.

This bill does not appear to have a fiscal impact on state or local governments.

This document does not reflect the Intent or official position of the bill sponsor or House of Representatives. h0689.CJCP.doc STORAGE NAME:

DATE:

2/23/2010

#### **HOUSE PRINCIPLES**

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

#### **FULL ANALYSIS**

## I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

## **Present Situation**

Business owners owe a duty to their customers to use reasonable care in maintaining their premises in a safe condition. Prior to 2001, when a person slipped and fell on a transitory foreign substance, the injured person had to prove that the business had actual or constructive knowledge of the dangerous condition and "that the condition existed for such a length of time that in the exercise of ordinary care, the premises owner should have known of it and taken action to remedy it." Constructive knowledge could be established by circumstantial evidence showing that: (1) the dangerous condition existed for such a length of time that in the exercise of ordinary care, the premises owner should have known of the condition; or (2) the condition occurred with regularity and was therefore foreseeable.

In Owens v. Publix Supermarkets, Inc., decided in 2001, the Florida Supreme Court changed the standard of proof in slip-and-fall cases. The Court concluded that "premises liability cases involving transitory foreign substances are appropriate cases for shifting the burden to the premises owner or operator to establish that it exercised reasonable care under the circumstances, eliminating the specific requirement that the customer establish that the store had constructive knowledge of its existence in order for the case to be presented to the jury." The new standard adopted by the Court was that "the existence of a foreign substance on the floor of a business premises that causes a customer to fall and be injured is not a safe condition, and the existence of that unsafe condition creates a rebuttable presumption that the premises owner did not maintain the premises in a reasonably safe condition."

In 2002, the Legislature adopted s. 768.0710, F.S., in response to the <u>Owens</u> decision. This statute recognizes that a business owes a duty of reasonable care to its customers to maintain "the premises free from transitory foreign objects or substances that might foreseeably give rise to loss, injury, or damage." However, the statute requires a claimant to prove:

- The business owed a duty to the claimant;
- The business acted negligently by failing to exercise reasonable care (but the claimant does not have to show the business had actual or constructive notice of the object); and
- The failure to exercise reasonable care by the business was the cause of the loss, injury, or damage.

STORAGE NAME: DATE: h0689.CJCP.doc

## **Proposed Changes**

HB 689 repeals s. 768.0710, F.S. and approximates the law with respect to slip and fall suits as it existed before 2001.

HB 689 provides that if a person slips and falls on a transitory foreign substance in a business establishment, the injured person must prove that the business establishment had actual or constructive knowledge of the dangerous condition and should have taken action to remedy it. Under the bill constructive knowledge may be proven by circumstantial evidence showing either (1) that the dangerous condition existed for such a length of time that, in the exercise of ordinary care, the business establishment should have known of the condition; or (2) that the condition occurred with regularity and was therefore foreseeable.

#### B. SECTION DIRECTORY:

Section 1. Creates 768,0755, F.S., relating to premises liability for transitory foreign substances in a business establishment.

Section 2. Repeals s. 768.0710, F.S., relating to the duty to maintain premises in a reasonably safe condition for the safety of business invitees.

Section 3. Provides an effective date.

## II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

#### 1. Revenues:

This bill does not appear to have a fiscal impact on state government revenues.

#### Expenditures:

This bill does not appear to have a fiscal impact on state government expenditures.

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

#### 1. Revenues:

This bill does not appear to have a fiscal impact on local government revenues.

#### 2. Expenditures:

This bill does not appear to have a fiscal impact on local government expenditures.

## C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

This bill may affect the outcome of litigation in slip and fall suits in a manner that is more frequently favorable to business establishments than under the current law.

#### D. FISCAL COMMENTS:

None.

PAGE: 3 h0689.CJCP.doc STORAGE NAME: 2/23/2010

## III. COMMENTS

## A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable because this bill does not appear to require counties or cities to: spend funds or take action requiring the expenditure of funds; reduce the authority of counties or cities to raises revenues in the aggregate; or reduce the percentage of a state tax shared with counties or cities.

2. Other:

N/A.

**B. RULE-MAKING AUTHORITY:** 

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

STORAGE NAME: h0689.CJCP.doc PAGE: 4 2/23/2010

DATE:

## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

**HB 689** 

Negligence

SPONSOR(S): Aubuchon

TIED BILLS:

IDEN./SIM. BILLS: SB 1224

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
Civil Justice & Courts Policy Committee	11 Y, 2 N	De La Paz	De La Paz
2) Criminal & Civil Justice Policy Council		<del></del>	
3)			
4)			
5)		<del>-</del>	

#### **SUMMARY ANALYSIS**

HB 689 repeals s. 768.0710, F.S. and approximates the law with respect to slip and fall law suits as it existed before 2001.

HB 689 provides that if a person slips and falls on a transitory foreign substance in a business establishment, the injured person must prove that the business establishment had actual or constructive knowledge of the dangerous condition and should have taken action to remedy it. Under the bill constructive knowledge may be proven by circumstantial evidence showing either (1) that the dangerous condition existed for such a length of time that, in the exercise of ordinary care, the business establishment should have known of the condition; or (2) that the condition occurred with regularity and was therefore foreseeable.

This bill does not appear to have a fiscal impact on state or local governments.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0689a.CJCP.doc

DATE:

3/1/2010

#### **HOUSE PRINCIPLES**

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

## A. EFFECT OF PROPOSED CHANGES:

## Present Situation

Business owners owe a duty to their customers to use reasonable care in maintaining their premises in a safe condition. Prior to 2001, when a person slipped and fell on a transitory foreign substance, the injured person had to prove that the business had actual or constructive knowledge of the dangerous condition and "that the condition existed for such a length of time that in the exercise of ordinary care, the premises owner should have known of it and taken action to remedy it." Constructive knowledge could be established by circumstantial evidence showing that: (1) the dangerous condition existed for such a length of time that in the exercise of ordinary care, the premises owner should have known of the condition; or (2) the condition occurred with regularity and was therefore foreseeable.

In Owens v. Publix Supermarkets, Inc, decided in 2001, the Florida Supreme Court changed the standard of proof in slip-and-fall cases. The Court concluded that "premises liability cases involving transitory foreign substances are appropriate cases for shifting the burden to the premises owner or operator to establish that it exercised reasonable care under the circumstances, eliminating the specific requirement that the customer establish that the store had constructive knowledge of its existence in order for the case to be presented to the jury." The new standard adopted by the Court was that "the existence of a foreign substance on the floor of a business premises that causes a customer to fall and be injured is not a safe condition, and the existence of that unsafe condition creates a rebuttable presumption that the premises owner did not maintain the premises in a reasonably safe condition."

In 2002, the Legislature adopted s. 768.0710, F.S., in response to the <u>Owens</u> decision. This statute recognizes that a business owes a duty of reasonable care to its customers to maintain "the premises free from transitory foreign objects or substances that might foreseeably give rise to loss, injury, or damage." However, the statute requires a claimant to prove:

- The business owed a duty to the claimant:
- The business acted negligently by failing to exercise reasonable care (but the claimant does not have to show the business had actual or constructive notice of the object); and
- The failure to exercise reasonable care by the business was the cause of the loss, injury, or damage.

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 h0689a.CJCP.doc
 PAGE: 2

 DATE:
 3/1/2010

## **Proposed Changes**

HB 689 repeals s. 768.0710, F.S. and approximates the law with respect to slip and fall suits as it existed before 2001.

HB 689 provides that if a person slips and falls on a transitory foreign substance in a business establishment, the injured person must prove that the business establishment had actual or constructive knowledge of the dangerous condition and should have taken action to remedy it. Under the bill constructive knowledge may be proven by circumstantial evidence showing either (1) that the dangerous condition existed for such a length of time that, in the exercise of ordinary care, the business establishment should have known of the condition; or (2) that the condition occurred with regularity and was therefore foreseeable.

## **B. SECTION DIRECTORY:**

Section 1. Creates 768.0755, F.S., relating to premises liability for transitory foreign substances in a business establishment.

Section 2. Repeals s. 768.0710, F.S., relating to the duty to maintain premises in a reasonably safe condition for the safety of business invitees.

Section 3. Provides an effective date.

## II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

## A. FISCAL IMPACT ON STATE GOVERNMENT:

#### 1. Revenues:

This bill does not appear to have a fiscal impact on state government revenues.

#### 2. Expenditures:

This bill does not appear to have a fiscal impact on state government expenditures.

## B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

#### 1. Revenues:

This bill does not appear to have a fiscal impact on local government revenues.

## 2. Expenditures:

This bill does not appear to have a fiscal impact on local government expenditures.

# C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

This bill may affect the outcome of litigation in slip and fall suits in a manner that is more frequently favorable to business establishments than under the current law.

## D. FISCAL COMMENTS:

None.

## III. COMMENTS

## A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable because this bill does not appear to require counties or cities to: spend funds or take action requiring the expenditure of funds; reduce the authority of counties or cities to raises revenues in the aggregate; or reduce the percentage of a state tax shared with counties or cities.

2. Other:

N/A.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

STORAGE NAME: h0689a,CJCP.doc PAGE: 4 3/1/2010

DATE:

# **HOUSE OF REPRESENTATIVES STAFF ANALYSIS**

BILL #:

**HB 689** 

Negligence

SPONSOR(S): Aubuchon and others

**TIED BILLS:** 

IDEN./SIM. BILLS: SB 1224

	REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) _	Civil Justice & Courts Policy Committee	11 Y, 2 N	De La Paz	De La Paz
2) _	Criminal & Civil Justice Policy Council		De la Paz	Havlicak
3) _				
4) _				
5) _				

## **SUMMARY ANALYSIS**

HB 689 repeals s. 768.0710, F.S. relating to the burden of proof in "slip and fall" claims of negligence and approximates the law with respect to slip and fall law suits as it existed before 2001.

HB 689 provides that if a person slips and falls on a transitory foreign substance in a business establishment, the injured person must prove that the business establishment had actual or constructive knowledge of the dangerous condition and should have taken action to remedy it. Under the bill constructive knowledge may be proven by circumstantial evidence showing either (1) that the dangerous condition existed for such a length of time that, in the exercise of ordinary care, the business establishment should have known of the condition; or (2) that the condition occurred with regularity and was therefore foreseeable.

This bill does not appear to have a fiscal impact on state or local governments.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0689b.CCJP.doc

DATE:

3/8/2010

## **HOUSE PRINCIPLES**

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- · Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

## A. EFFECT OF PROPOSED CHANGES:

#### Present Situation

Business owners owe a duty to their customers to use reasonable care in maintaining their premises in a safe condition. Prior to 2001, when a person slipped and fell on a transitory foreign substance, the injured person had to prove that the business had actual or constructive knowledge of the dangerous condition and "that the condition existed for such a length of time that in the exercise of ordinary care, the premises owner should have known of it and taken action to remedy it." Constructive knowledge could be established by circumstantial evidence showing that: (1) the dangerous condition existed for such a length of time that in the exercise of ordinary care, the premises owner should have known of the condition; or (2) the condition occurred with regularity and was therefore foreseeable.

In Owens v. Publix Supermarkets, Inc, decided in 2001, the Florida Supreme Court changed the standard of proof in slip-and-fall cases.<sup>1</sup> The Court concluded that "premises liability cases involving transitory foreign substances are appropriate cases for shifting the burden to the premises owner or operator to establish that it exercised reasonable care under the circumstances, eliminating the specific requirement that the customer establish that the store had constructive knowledge of its existence in order for the case to be presented to the jury." The new standard adopted by the Court was that "the existence of a foreign substance on the floor of a business premises that causes a customer to fall and be injured is not a safe condition, and the existence of that unsafe condition creates a rebuttable presumption that the premises owner did not maintain the premises in a reasonably safe condition."

In 2002, the Legislature adopted s. 768.0710, F.S., in response to the <u>Owens</u> decision. This statute recognizes that a business owes a duty of reasonable care to its customers to maintain "the premises free from transitory foreign objects or substances that might foreseeably give rise to loss, injury, or damage." However, the statute requires a claimant to prove:

- The business owed a duty to the claimant;
- The business acted negligently by failing to exercise reasonable care (but the claimant does not have to show the business had actual or constructive notice of the object); and
- The failure to exercise reasonable care by the business was the cause of the loss, injury, or

STORAGE NAME: DATE:

h0689b.CCJP.doc 3/8/2010

Owens v. Publix Supermarket, Inc., 802 So.2d 315 (Fla. 2001).

<sup>&</sup>lt;sup>2</sup> Id. at 331.

<sup>3</sup> I4

Section 768.0710(1), F.S.

damage.

## **Proposed Changes**

HB 689 repeals s. 768.0710, F.S. and approximates the law with respect to slip and fall suits as it existed before 2001.

HB 689 provides that if a person slips and falls on a transitory foreign substance in a business establishment, the injured person must prove that the business establishment had actual or constructive knowledge of the dangerous condition and should have taken action to remedy it. Under the bill constructive knowledge may be proven by circumstantial evidence showing either (1) that the dangerous condition existed for such a length of time that, in the exercise of ordinary care, the business establishment should have known of the condition; or (2) that the condition occurred with regularity and was therefore foreseeable.

#### B. SECTION DIRECTORY:

Section 1. Creates 768.0755, F.S., relating to premises liability for transitory foreign substances in a business establishment.

Section 2. Repeals s. 768.0710, F.S., relating to the duty to maintain premises in a reasonably safe condition for the safety of business invitees.

Section 3. Provides an effective date.

## II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

## A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

This bill does not appear to have a fiscal impact on state government revenues.

2. Expenditures:

This bill does not appear to have a fiscal impact on state government expenditures.

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

Revenues:

This bill does not appear to have a fiscal impact on local government revenues.

Expenditures:

This bill does not appear to have a fiscal impact on local government expenditures.

## C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

This bill may affect the outcome of litigation in slip and fall suits in a manner that is more frequently favorable to business establishments than under the current law.

#### D. FISCAL COMMENTS:

None.

## III. COMMENTS

## A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable because this bill does not appear to require counties or cities to: spend funds or take action requiring the expenditure of funds; reduce the authority of counties or cities to raises revenues in the aggregate; or reduce the percentage of a state tax shared with counties or cities.

2. Other:

N/A.

**B. RULE-MAKING AUTHORITY:** 

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

STORAGE NAME: DATE: h0689b.CCJP.doc 3/8/2010

## **HOUSE OF REPRESENTATIVES STAFF ANALYSIS**

BILL #:

**HB 689** 

Negligence

SPONSOR(S): Aubuchon and others

TIED BILLS:

IDEN./SIM. BILLS: SB 1224

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
Civil Justice & Courts Policy Committee	11 Y, 2 N	De La Paz	De La Paz
2) Criminal & Civil Justice Policy Council	13 Y, 2 N	De la Paz	Havlicak
3)			
4)			
5)			

#### **SUMMARY ANALYSIS**

HB 689 repeals s. 768.0710, F.S. relating to the burden of proof in "slip and fall" claims of negligence and approximates the law with respect to slip and fall law suits as it existed before 2001.

HB 689 provides that if a person slips and falls on a transitory foreign substance in a business establishment, the injured person must prove that the business establishment had actual or constructive knowledge of the dangerous condition and should have taken action to remedy it. Under the bill constructive knowledge may be proven by circumstantial evidence showing either (1) that the dangerous condition existed for such a length of time that, in the exercise of ordinary care, the business establishment should have known of the condition; or (2) that the condition occurred with regularity and was therefore foreseeable.

This bill does not appear to have a fiscal impact on state or local governments.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0689c.CCJP.doc

DATE:

3/9/2010

#### **HOUSE PRINCIPLES**

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- · Promote public safety.
- Promote educational accountability, excellence, and choice.
- · Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

### **FULL ANALYSIS**

## I. SUBSTANTIVE ANALYSIS

## A. EFFECT OF PROPOSED CHANGES:

## **Present Situation**

Business owners owe a duty to their customers to use reasonable care in maintaining their premises in a safe condition. Prior to 2001, when a person slipped and fell on a transitory foreign substance, the injured person had to prove that the business had actual or constructive knowledge of the dangerous condition and "that the condition existed for such a length of time that in the exercise of ordinary care, the premises owner should have known of it and taken action to remedy it." Constructive knowledge could be established by circumstantial evidence showing that: (1) the dangerous condition existed for such a length of time that in the exercise of ordinary care, the premises owner should have known of the condition; or (2) the condition occurred with regularity and was therefore foreseeable.

In <u>Owens v. Publix Supermarkets, Inc</u>, decided in 2001, the Florida Supreme Court changed the standard of proof in slip-and-fall cases.<sup>1</sup> The Court concluded that "premises liability cases involving transitory foreign substances are appropriate cases for shifting the burden to the premises owner or operator to establish that it exercised reasonable care under the circumstances, eliminating the specific requirement that the customer establish that the store had constructive knowledge of its existence in order for the case to be presented to the jury."<sup>2</sup> The new standard adopted by the Court was that "the existence of a foreign substance on the floor of a business premises that causes a customer to fall and be injured is not a safe condition, and the existence of that unsafe condition creates a rebuttable presumption that the premises owner did not maintain the premises in a reasonably safe condition."<sup>3</sup>

In 2002, the Legislature adopted s. 768.0710, F.S., in response to the <u>Owens</u> decision. This statute recognizes that a business owes a duty of reasonable care to its customers to maintain "the premises free from transitory foreign objects or substances that might foreseeably give rise to loss, injury, or damage." However, the statute requires a claimant to prove:

- The business owed a duty to the claimant;
- The business acted negligently by failing to exercise reasonable care (but the claimant does not have to show the business had actual or constructive notice of the object); and
- The failure to exercise reasonable care by the business was the cause of the loss, injury, or

Owens v. Publix Supermarket, Inc., 802 So.2d 315 (Fla. 2001).

<sup>&</sup>lt;sup>2</sup> Id. at 331.

<sup>&#</sup>x27; Id.

<sup>&</sup>lt;sup>4</sup> Section 768.0710(1), F.S.

damage.

## Proposed Changes

HB 689 repeals s. 768.0710, F.S. and approximates the law with respect to slip and fall suits as it existed before 2001.

HB 689 provides that if a person slips and falls on a transitory foreign substance in a business establishment, the injured person must prove that the business establishment had actual or constructive knowledge of the dangerous condition and should have taken action to remedy it. Under the bill constructive knowledge may be proven by circumstantial evidence showing either (1) that the dangerous condition existed for such a length of time that, in the exercise of ordinary care, the business establishment should have known of the condition; or (2) that the condition occurred with regularity and was therefore foreseeable.

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Section 3. Provides an effective date.

# II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

# A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

This bill does not appear to have a fiscal impact on state government revenues.

2. Expenditures:

This bill does not appear to have a fiscal impact on state government expenditures.

## B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

This bill does not appear to have a fiscal impact on local government revenues.

Expenditures:

This bill does not appear to have a fiscal impact on local government expenditures.

# C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

This bill may affect the outcome of litigation in slip and fall suits in a manner that is more frequently favorable to business establishments than under the current law.

## D. FISCAL COMMENTS:

None.

STORAGE NAME:

h0689c.CCJP.doc 3/9/2010

PAGE: 3

## III. COMMENTS

# A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

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2. Other:

N/A.

**B. RULE-MAKING AUTHORITY:** 

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

STORAGE NAME: DATE: h0689c.CCJP.doc 3/9/2010